Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Text

CONFIDENTIAL

PAGE 01 TOKYO 02230 131328Z

63
ACTION EA-09

INFO OCT-01 ISO-00 IO-11 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

AGR-05 INT-05 EB-07 COME-00 TRSE-00 OMB-01 /085 W
---------- 070982
R 131026Z FEB 76
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 6904
INFO CINCPAC REP, COMNAVMARIANAS, GUAM

C O N F I D E N T I A L TOKYO 2230

CINCPACREP PASS TTPI FOR HICOM AND STATUS LNO

E. O. 11652: GDS
TAGS: JA, TQ
SUBJ: JAPANESE CONCERN RE MICRONESIAN FUTURE STATUS

SUMMARY: FOREIGN OFFICE CONCERN THAT JAPAN MAY IN NOT-TOO-DISTANT FUTURE HAVE TO RECKON WITH UNSTABLE AND FRAGMENTED MICRONESIA HAS BEEN EVIDENT IN FONOFF WORKING-LEVEL DISCUSSIONS WITH RECENT VISITORS FROM WASHINGTON. ALTHOUGH JAPANESE VIEWS WERE ADVANCED WITH EXTREME DIFFIDENCE. EMBASSY SENSES JAPANESE BELIVE SOLUTION TO MICRONESIAN STATUS DILEMMA UNLIKELY WITHOUT FIRMER LEAD BY USG. WE BELIEVE GOJ THINKS IT BECOMING DESIRABLE FOR IT TO HAVE CLOSER RELATIONSHIP WITH TRUST TERRITORY, IF ONLY TO RESPOND TO QUICKENING JAPANESE BUSINESS INTEREST IN THE ISLANDS. FONOFF CONTACTS EMPHASIZE INTENTION TO BE GUIDED BY US DESIRES IN ALL RESPECTS, AND SAY THAT IN ABSENCE OF ARTICULATED US INTENTIONS ON FUTURE STATUS AND ECONOMIC DEVELOPMENT, JAPANESE AT A LOSS TO FORMULATE OWN POLICIES. FONOFF EMPHASIZED JAPANESE INTEREST IN A STABLE MICRONESIA AND DESIRE TO SUPPORT US POLICIES THERE. END SUMMARY.

1. PETER POOLE, FOREIGN AFFAIRS AIDE TO SENATOR
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 02230 131328Z

PERCY, AND RICHARD FINN, S/P, DURING VISITS TO TOKYO

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

DISCUSSED MICRONESIAN OUTLOOK WITH FOREIGN OFFICE
PERSONNEL ON JANUARY 13 AND FEBRUARY 10, RESPECTIVELY.
ON BOTH OCCASIONS EMBOFF WAS PRESENT.

2. JAPANESE (PRINCIPALLY NUMATA, DEPDIR OF 1ST
NORTH AMERICA DIVISION) TOLD POOLE THAT JAPAN'S INTERESTS
IN TTPI ARE VISIBLY GROWING BUT REMAIN LARGELY UNDEFINED.
JAPANESE, HE SAID, ARE UNCERTAIN OF MICRONESIAN FUTURE
STATUS AND HAVE NO SENSE OF WHAT JAPAN-MICRONESIA
RELATIONSHIP MIGHT BE APPROPRIATE AFTER COMPLETION
OF IMPLEMENTATION OF CLAIMS AGREEMENT (OCTOBER 1976).
THOUGH JAPANESE RECEIVE MANY EXPRESSIONS OF MICRONESIAN
INTEREST IN "SOME SORT OF TIES" WITH JAPAN, NUMATA
CONTINUED, GOJ BELIEVES MICRONESIA AS AN ENTITY HAS
NO FUTURE OUTSIDE ASSOCIATION OF SOME SORT WITH US.

3. FINN MET WITH NUMATA, 1ST NA DIVDIR FUJII AND DEPDIR
SUGIUCHI OF UN POLITICAL DIVISION. FUJII STRESSED THAT
WHILE JAPAN WILL NOT PRESUME TO GIVE ADVICE, "OBJECTIVELY,
OUR INTEREST IN MICRONESIA IS RATHER LARGE." GOJ HOPES,
HE SAID, THAT US WILL DISCUSS ITS INTENTIONS RE MICRONESIA
WITH JAPAN, PARTICULARLY QUESTION OF ECONOMIC
ASSISTANCE TO TTPI BY JAPAN, AT FAIRLY EARLY DATE.
NUMATA SAID THAT FINANCE AND AGRICULTURE/FISHERIES
MINISTRIES DO NOT FULLY COMPREHEND DEVELOPMENT LOGIC
IN MICRONESIAN PROCUREMENT OBJECTIVES UNDER CLAIMS
AGREEMENT; THIS IN PARTICULAR HAS CAUSED JAPANESE
TO DOUBT TTPI HAS A COHERENT DEVELOPMENT BLUEPRINT.
IN DISCUSSION WHICH FOLLOWED, JAPANESE STRESSED DESIRE
TO DEVISE A MICRONESIA POLICY ENTIRELY COMPATIBLE WITH
THAT OF US, AND THEIR WORRY THAT WITHOUT CLEAR
EXPRESSION OF US DESIRES TO GUIDE THEM, A JAPANESE
"OVER-PRESENCE" COULD RESULT. IT WAS ALSO
EVIDENT THAT THE APPARENT SHELVING OF FREE ASSOCIATION
SCHEME, THE NORTHERN MARIANAS COVENANT, AND SEPARATIST
TENDENCIES IN SOME DISTRICTS SUGGEST TO JAPANESE
POSSIBILITY THAT A "DIVISIVE MICRONESIA" (SIC) MAY
EMERGE, RATHER THAN THE "COHERENT, NON-HOSTILE" ENTITY
JAPANESE HOPE FOR. DRIFT OF QUESTIONS PUT TO FINN
SUGGESTS FONOFF VIEW THAT IT TIME FOR US TO GIVE FIRMER
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 02230 131328Z

LEAD TO MICRONESIANS AS WELL.

4. SUGIUCHI, STRESSING BIAS IN UN IN FAVOR OF UNITY
AND TERRITORIAL INTEGRITY, THOUGHT IT COULD BECOME
DIFFICULT TO OBTAIN ENDORSEMENT OF NORTHERN MAIRANAS
COVENANT IN UN. THE SITUATION SEEMS, HE SAID, DISTURBINGLY
REMINISCENT OF PRESENT COMOROS DILEMMA.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

5. FINN SAID HE THOUGHT US WOULD SEEK, FOLLOWING US
APPROVAL OF MARIANAS COVENANT, TO WORK OUT ARRANGEMENTS
IN TTPI WHICH WOULD MEET US INTERESTS, PROVIDE SUITABLE
ECONOMIC ROLE FOR JAPAN IF IT WISHED, AND HAVE REASONABLE
CHANCE OF GAINING UN ACCEPTANCE.
HODGSON

CONFIDENTIAL

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN POLICY POSITION, FOREIGN ASSISTANCE
Control Number: n/a
Copy: SINGLE
Draft Date: 13 FEB 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976TOKYO02230
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760056-0581
From: TOKYO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760248/aaaabqbg.tel
Line Count: 121
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 26 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26 MAY 2004 by SmithRJ>; APPROVED <24 SEP 2004 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: JAPANESE CONCERN RE MICRONESIAN FUTURE STATUS SUMMARY: FOREIGN OFFICE CONCERN THAT JAPAN MAY IN NOT-
TAGS: PFOR, JA, TQ, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006